

Open Letter on the Failings of NHS Talking Therapies

Buckinghamshire, Oxfordshire and Berkshire West ICB Area

We are members of the Mental Health Action group, a collaboration of Keep Our NHS Public and the Socialist Health Association members campaigning to improve NHS mental health services. Our group comprises current and retired NHS psychotherapists and psychiatrists, social workers, mental health service users and carers.

We are concerned that NHS Talking Therapies is a failing service, shielded behind a propaganda campaign of innovation, effectiveness and success. In fact, it is inefficient, ineffective and has consistently failed to meet the three main targets required of it by government.

There is a growing crisis of mental ill-health in the UK, with ever-more people suffering common mental health distress. At the same time, the NHS Long Term Plan includes promises to reorganise community mental health services.¹ For both reasons, we argue it is now time for a critical review of the primary care psychological therapies currently being provided by the NHS in England.

We are therefore writing to ICBs in England including heads of Talking Therapy services, as well as healthcare scrutiny committees, campaigners and local press, pointing to the failures of the service and consequent injury to people suffering mental health distress within their catchment areas.

We would like to hear back from you in response to the concerns and questions we outline below.

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1. NHS Talking Therapies (NHSTT) has an exceptionally high drop-out rate

According to NHSTT annual performance data,² across England as a whole only a third of all referrals completed a course of therapy in 2023-4.

Despite regular reports and academic papers on the dramatic failure of the service to meet the needs of its referrals, most recently the Nuffield Trust's report *Does the NHS talking therapies service have an attrition problem*³, there has been no improvement year in year out.⁴

In 2023-24 in Buckinghamshire, Oxfordshire and Berkshire West (BOB) ICB's NHSTT services, a quarter of the total number of 45,175 referrals dropped out. Only 60% of the 34,045 who started therapy actually **finished** a course of treatment. In total, 24,505 of the 45,175 people who applied for primary care talking therapies in BOB ICB area dropped out.

Question 1: Why is the drop out rate so high?

Question 2: What happens to the 24,505 people in Buckinghamshire, Oxfordshire and Berkshire West who are looking for help but drop out of the service?

2. Talking Therapies meets none of its NHS targets

The NHS Long Term Plan⁵ (currently under revision) gives Talking Therapies (TT) three targets on *access, waiting times and recovery*.

- Give access to 25% of the 'adult community prevalence' of common mental health disorders (CMD) by 2023-24, a total of 1.9m people nationally.
- 75% of people asking for therapy should have their first treatment session within six weeks.
- 50% of referrals should recover.

The service meets none of these targets:

- The adult community prevalence of Common Mental Health Disorders in the Buckinghamshire, Oxfordshire and Berkshire West ICB area was around 288,000 in 2021. NHSTT gave access to 34,045 adults in 2023-24, i.e. 12% of the prevalence – half the 25% target. Only 3% of the projected prevalence of CMHD in the ICB area finished a course of therapy and recovered. (<https://rb.gy/qy2dlv>)
- In the BOB ICB area, Talking Therapies apparently met the 75% waiting time target in 2023-24 of a maximum 6 weeks. However, the average wait between the first and second session was 33 days and 5,581 people waited more than 6 weeks for their second session. "*Ineffective and 5 month wait times*"..."*I waited for a long time. It didn't get to the bottom of my issues.*" <https://healthwatchoxfordshire.co.uk/services/talking-space-oxford-ox2-0es/>
- The reliable recovery rate for BOB ICB in 2023-24 was 42% of people who completed a course of treatment. However, the more meaningful statistic is for the recovery rate of people who entered treatment - 25.6%.

Question 3: Why does NHS TT claim to meet its required targets when the claim is untrue?

Question 4: Why does it measure recovery in relation to completed treatment rather than treatment entry?

3. NHS Talking Therapies is not cost-effective

Evidence of the cost of NHS TT sessions is not in the public domain as far as we are able to find. It is difficult then to assess the efficiency of the service in comparison to any alternatives. There is no independent audit of the service, no accountability to CQC scrutiny for example.

In 2023-24, the annual TT funding for Buckinghamshire, Oxfordshire and Berkshire West was £27.2 million (<https://www.england.nhs.uk/publication/nhs-mental-health-dashboard/>). The average duration of a session that year was 53 minutes, and for a finished course of treatment 422 minutes or 8 sessions. If we divide the spend by the number of people who finished a course of treatment (20,670), the cost per session was around £165.

If we use this admittedly crude measure, NHS TT's claim to cost efficiency doesn't hold water. There are over 250 qualified practitioners based in BOB ICB area who are currently offering counselling and psychotherapy for under £50 per session.-By this comparison £165 could buy each patient over three times the number of sessions. (See <https://www.counselling-directory.org.uk/?>)

Question 5: Why is there no independent audit of the TT service?

Question 6: What is the average cost of a completed course of treatment?

4. One size doesn't fit all – the denial of care

NHS TT provides variations of a single psychological theory and practice – cognitive behavioural therapy (CBT). Its therapies are short-term and offer technique rather than a relationship; a didactic rather than a therapeutic process..NHS CBT has been adapted to the requirements of measuring costs and targets, standardisation of practice and data collection, efficient through-put and the prioritisation of utilitarian values.

Online therapy along with mental health apps is increasingly replacing face-to-face contact, embedding the more utilitarian and non-relational qualities of CBT-based talking therapies.

Clients are “directed” how to think, and for many the approach will either not make a connection, or will fail to travel deeply enough to carry meaning - hence the drop-out rates.

The average ratio of high intensity to low intensity therapy provided across all ICBs in 2023-4 was 1:2. In this ICB the ration was 1:6. Over one third of people who completed therapy experienced either no change or deterioration.

The ICB offers online talking therapies via Silvercloud and ieso, both of which are in partnership with US based data and cloud companies developing fully automated conversational AI therapy using millions of recorded NHS sessions. (<https://mentalhealthaction.uk/artificial-intelligence-and-the-future-of-nhs-talking-therapies/>)

Question 7: Why are only behavioural therapies offered by NHS TT?

Question 8: Why is there no longer term therapy available for people who need it?

5. NHS Talking Therapies fail to address inequalities of mental health care

The current service is an obstacle to responding more effectively to common mental ill-health in our diverse communities. The limitations of the service's standardised approach are demonstrated, for example, in its limited engagement with mental health inequalities around social deprivation, race and gender.

While 50% of the least socially deprived referrals finished therapy and reliably recovered, only 36% of the most socially deprived did the same.

Far more women than men access the service. In 2023-24, two thirds of all referrals in Buckinghamshire, Oxfordshire and Berkshire West ICB were women. What does this imply for mental health services for men?

Question 9: What is Buckinghamshire, Oxfordshire and Berkshire West ICB doing about mental health inequalities in its area of responsibility?

Question 10: What plans does the ICB have to attune its TT services to the needs of its different communities and constituencies?

¹ <https://assets.publishing.service.gov.uk/media/6866387fe6557c544c74db7a/fit-for-the-future-10-year-health-plan-for-england.pdf>

² Unless otherwise noted, all statistics in this Open Letter have been compiled from the annual report on NHS Talking Therapies for 2023-24 available in the public domain from NHS Digital - <https://digital.nhs.uk/data-and-information/publications/statistical/nhs-talking-therapies-for-anxiety-and-depression-annual-reports/2023-24>

³ <https://www.nuffieldtrust.org.uk/news-item/does-the-nhs-talking-therapies-service-have-an-attrition-problem#:~:text=Referrals>

⁴ <https://digital.nhs.uk/data-and-information/publications/statistical/psychological-therapies-annual-reports-on-the-use-of-iapt-services>